

Planning Report
Planning & Zoning Commission
Rezoning Subcommittee
July 6, 2016

REQUEST:

Receive a report and hold a discussion regarding a staff-initiated initial zoning of approximately 118.7 acres of land, generally located west and east of Swisher Road and north of Pockrus Page Road and the rezoning of approximately 4.5 acres of land currently zoned Neighborhood Residential Mixed Use (NRMU), generally located north of Pockrus Page Road and approximately 700 feet west of Swisher Road.

BACKGROUND:

During the May 4, 2016 meeting of the Planning and Zoning Commission Rezoning Subcommittee, staff presented several sites for rezoning consideration. This site was included in the list of proposed rezoning sites.

The Commission recommended that staff expand the study area of this site to encompass all recently annexed land in the vicinity. The original site encompassed approximately 32.702 acres of land. The site has been expanded to include a total of approximately 123.21 acres of land as shown on the attached zoning map.

Approximately 118.7 acres of land was annexed into the City on April 17, 2013 (Ord. No. 2013-096) and was given a zoning designation of RD-5X. Newly annexed property is given a zoning designation of RD-5X as policy. The annexed property is restricted to the permitted uses and development standards of the Rural Residential 5 (RD-5) zoning district until the property owner decides to develop the property and have it zoned appropriately.

Included in the proposal are 4.5 acres of land currently zoned Neighborhood Residential Mixed Use (NRMU) district. This area was formerly part of a larger NRMU district approximately 24.5 acres in area. All but these remaining 4.5 acres were rezoned in 2015 to the current designation of Neighborhood Residential 6 (NR-6) for the purpose of extending the residential portion of the Villages of Carmel (Z15-0010).

The future land use designations of the subject area are Low Density Residential east of Swisher Road and Medium Density Residential and Neighborhood Mixed Use west of Swisher Road.

SITE DATA:

A majority of the land in the subject area had been developed as single family residential homes, mobile homes, and agricultural uses prior to annexation. The subject area consists of 16.528 acres of platted land and 106.68 acres of un-platted land. Located in the northern portion of the subject area east of Swisher Road is a 50 lot mobile home park, platted as Green Tree Estates.

On the southwest corner of the intersection of Edwards Road and Swisher Road is currently undeveloped but serves several functions. Approximately 2.4 acres of property serves as ESA mitigation for the Villages of Carmel and approximately 1.2 acres of property has been dedicated as a future city park location. The City has also purchased approximately 6.4 acres for a tree park.

The breakdown of existing land uses are as follows:

Land Use	Acreage	Percentage of Land
Single Family	33.97	27.6%
Mobile Home	30.95	25.12%
Farm/Ranch	24.2	19.63%
Undeveloped	12.5	10.15%
Agricultural	9.16	7.43%
Storage Yard	8.76	7.1%
Religious	3.5	2.83%
Roadways	0.17	0.14%
_	123.21	100.00%

USE OF PROPERTY UNDER CURRENT ZONING:

Newly annexed property is given a zoning designation of RD-5X as policy. The annexed property is restricted to the permitted uses and development standards of the Rural Residential 5 (RD-5) zoning district until the property owner decides to develop the property and have it zoned appropriately. The City has received several inquiries regarding platting some properties located on the east side for Swisher Road for residential use, however the proposed lots do not comply with the RD-5 district minimum lot requirement of 5 acres, thus necessitating the need to have the area zoned to a more appropriate zoning district.

SURROUNDING ZONING AND LAND USES:

North: Property to the north is zoned Neighborhood Residential 6 (NR-6) and Neighborhood Residential Mixed Use 12 (NRMU-12). There are also property still in the county, Extra-Territorial Jurisdiction (ETJ). The area zoned NRMU-12 is an equestrian training center and horse breeder. The property zoned NR-6 is undeveloped.

East: Property to the east is zoned PD-132 and is developed as the Preserve at Pecan Creek. The uses include single family residences and an elementary school.

South: Property to the south is zoned PD-132 and is developed as the Preserve at Pecan Creek.

West: Property to the west is zoned Neighborhood Residential 6 (NR-6), and Neighborhood Residential Mixed Use 12 (NRMU-12). The property zoned NR-6 is a future residential development, Villages of Carmel.

COMPREHENSIVE PLAN:

Per the Future Land Use Map (FLUM) in Denton Plan 2030, the subject area is divided into three separate land use designations. The land located on the east side of Swisher Road is designated Low Density Residential. The property located on the west side of Swisher Road is designated Moderate Density Residential and the property located at the northwest corner of the intersection of Pockrus Page Road and Swisher Road is designated Neighborhood Mixed Use. Additionally,

the intersection of Edwards Road and Swisher Road has been identified as a "Center Focus Area" in Denton Plan 2030.

Low Density Residential

Per the Future Land Use Map in *Denton Plan 2030*, the land located on the east side of Swisher Road is designated as "Low Density Residential", which is intended for single family neighborhoods located in rural fringe areas. Lot sizes range from one acre or more with an average gross density of four units per acre. Development consists of one to two story residences with private driveways, and open space consisting of privately-maintained tree canopy and yards. Building and driveway orientation, as well as building materials and garage locations vary by neighborhood or subdivision. Typically, these neighborhoods are linked by internal circulation systems with limited access to local and connector roads.

Development criteria of the Low Density Residential Land Use include:

- a. Development may include single-family residential development of up to quarter acre (10,890 square feet) lots.
- b. Development should be contiguous with existing developed areas of the city and consistent with the Preferred Growth Concept.
- c. A variety of housing styles, types and prices with large, newly developed neighborhoods is encouraged.
- d. Within established residential areas, new development should respond to existing development patterns, and design standards.
- e. New residential development should be organized to promote walkability, access to parks, open space, and recreation amenities and ideally should locate all residences within a five to ten minute walking distance from neighborhood-serving retail and other amenities such as parks and school facilities.
- f. Compact developments that include clustered, small lots with substantial retained open space are encouraged.
- g. Urban agriculture is encouraged.
- h. Places of worship, parks, and open space are allowed by right.
- i. The character of this area should be maintained by ensuring that new development is sensitive to the surrounding built and natural context in scale and form as described above.

Moderate Residential:

Per the Future Land Use Map in *Denton Plan 2030*, the land located to the west of Swisher Road is designated as "Moderate Residential." This designation is primarily intended to promote single-family housing on small lots, typical of Denton's more compact, established single-family neighborhoods. The density of Moderate Residential should range between four to twelve units per acre. Low-rise multifamily dwellings and townhomes may also be located in these areas so long as they maintain a scale, style, and building orientation complementary of the prevailing character of the area. This designation typically applies to areas within the central areas of Denton as a transition between established single-family neighborhoods and mixed-use or commercial areas that can accommodate greater density.

Development Criteria of the Moderate Density future land use designation include:

- a. Development may include single-family development on small lots, duplexes, townhomes, and low-density multifamily dwellings.
- b. Development should be within and adjacent to Denton's existing neighborhoods, consistent with the Preferred Growth Concept.
- c. Residential development with a variety of housing styles, types, and prices that is compatible with adjacent development is encouraged.
- d. Infill development should respond to existing development with compatible patterns and design standards.
- e. New residential development should be organized to promote walkability, including sidewalks, and ideally should locate all residences within a five to ten minute walk from neighborhood-serving retail, parks, and schools.
- f. Urban agriculture is encouraged.
- g. Places of worship, parks, and open space are allowed by right.
- h. The character of this area should be maintained by ensuring new development is sensitive to the surrounding built and natural context in scale and form.

Neighborhood Mixed Use

The Neighborhood Mixed Use designation applies in areas of future development suited primarily to single-family development, but where neighborhood-serving retail and services are critical to achieving balanced, accessible neighborhoods. At these locations, a diverse mix of housing types and densities may also be accommodated. Ensuring that buildings are of the appropriate scale and intensity to complement the surrounding neighborhood and environment is critical. Future development in Neighborhood Mixed Use areas will complement and embrace existing, viable uses, and raise the standard of design to increase connectivity and mobility options, and create a sense of place to serve the neighborhood.

Per Denton Plan 2030, development criteria of the Neighborhood Mixed Use designation include:

- a. The focus area of a neighborhood center contains facilities vital to the day-to-day activity of the neighborhood. A neighborhood center might contain a convenience store, small restaurant, personal service shops, daycare, and small offices.
- b. Development should be located close to existing or proposed residential development at a scale that can promote walking and bicycling.
- c. Vertical and horizontal mixed-use is encouraged.
- d. Moderate to high density residential use is allowed.
- e. Commercial uses should be programmed appropriately to serve a neighborhood-serving market and to be compatible with adjacent land uses.
- f. Development should be sited accessible to transit routes.
- g. Places of worship, schools, and parks and open space are allowed by right.
- h. The character of this area should be maintained by ensuring that new development is sensitive to the surrounding built and natural context in scale and form as described above.
- i. Proposals should be presented and reviewed according to the degree to which they achieve the goals of the Neighborhood Mixed Use future land use designation and may be the subject of Small Area Plans, where necessary.

Focus Areas

The Denton Plan 2030 provides for the creation of specific focus areas as shown on the Focus Areas Map. Specifically, Goal CC-4 states that the City should achieve exemplary urban design in future and existing development throughout Denton's neighborhoods, centers, and land uses. Through the creation of an *Urban Design Plan*, specific design regulations should be developed for specific visually distinct areas. These regulations can be established though the preparation of a Small Area Plan with unique recommendations for land use, urban design, circulation, and public realm improvements which would then be implemented through the adoption of corresponding Overlay Districts, unique to each area.

CONSIDERATIONS:

- 1. Post Oak is designated as a primary arterial roadway and Edwards Road is designated as a collector street on the City of Denton Mobility Plan. The future extension of Post Oak along western edge of subject site will intersect with Edwards Road.
- 2. The existing roadway system is not constructed to city standards. As such, the future development of the Village of Carmel may affect traffic on the surrounding street system, most notably along Edwards Road and Swisher Road until the planned extension of Post Oak Road is completed.
- 3. The Villages of Carmel ESA Mitigation area and a proposed city park and a tree park are located at southwest corner of Edwards Road and Swisher Road, along with an existing equestrian center are located within an identified Center Focus Area.
- 4. Denton Plan 2030 states that Focus Areas will require specific urban design standards to create a visually distinctive community hub.
- 5. Environmentally Sensitive Areas (ESA) are present on the site located at the southwest corner of the intersection of Edwards Road and Swisher Road, and the large tract of land located at the northwest corner of the intersection of Edwards Road and Swisher Road. Stream buffer ESA is also shown to be located on the southern edge of the platted mobile home park. An ESA assessment and possible mitigation would be required prior to the development of any of these properties.
- 6. Water is currently available along Swisher Road, south of Edwards Road. Sewer is not available at this time.
- 7. The majority of the tracts located on either side of Swisher Road are developed. This development is mainly comprised of single family residences and mobile homes, with some agricultural uses such as an equestrian center/horse stable and open pasture. Some of the undeveloped tracts are being used as storage yards.

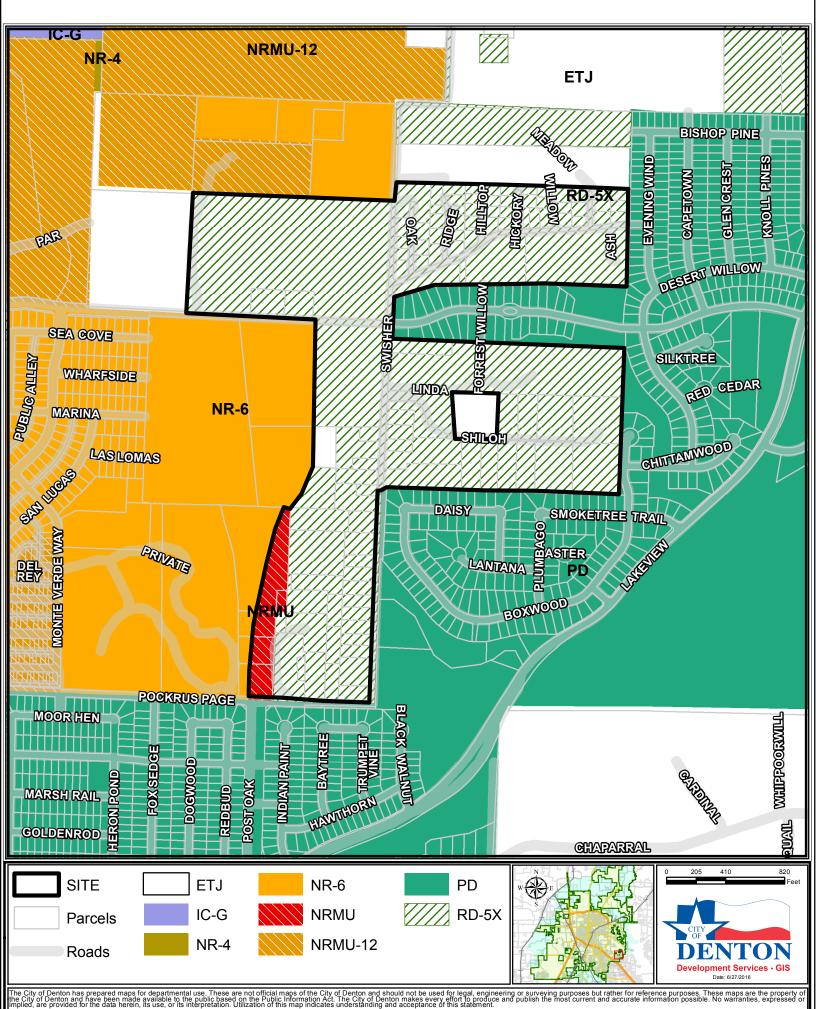
ATTACHMENTS:

- Zoning Map
- Future Land Use Map
- Mobility Plan Map

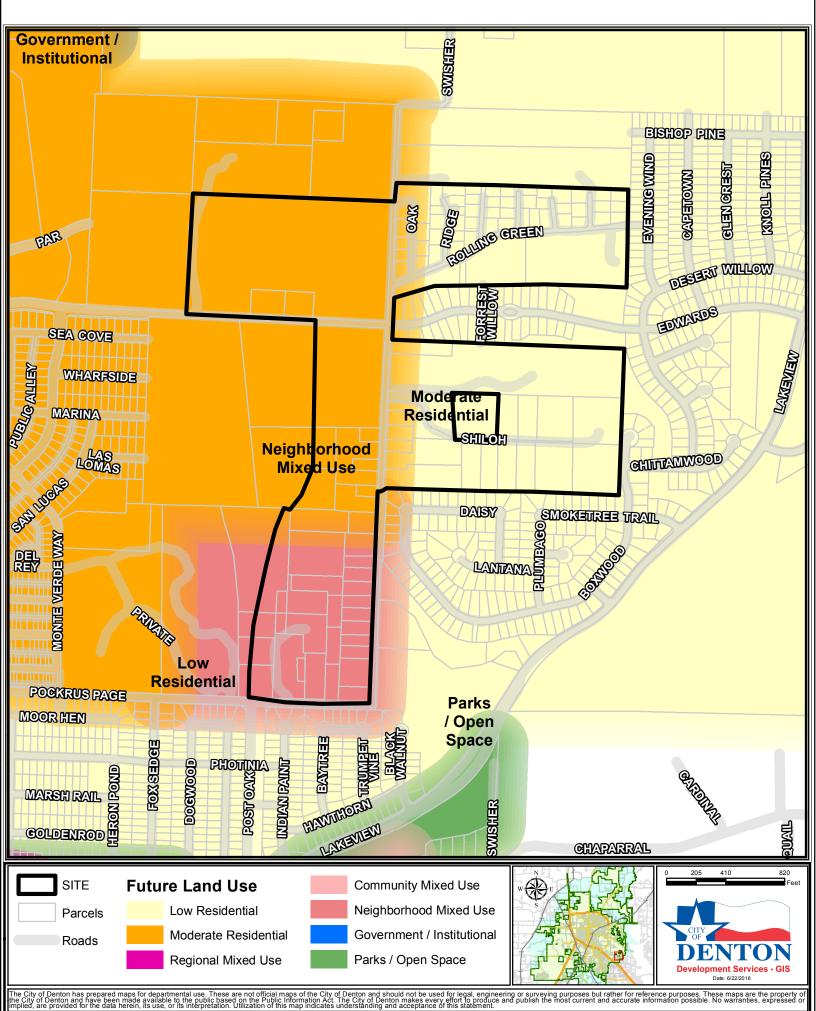
- Denton Plan 2030 Focus Areas Concept Map
- Final Plat of Villages of Carmel, Phase 5B (FP16-0002)
- Neighborhood Residential 1 (NR-1) Permitted Uses
- Neighborhood Residential 4 (NR-4) Permitted Uses
- Neighborhood Residential Mixed Use (NRMU) Permitted Uses

Prepared By: Cindy Jackson, AICP Senior Planner Reviewed By: Ron Menguita, AICP Long Range Planning Administrator

Zoning Map



Future Land Use Map



Mobility Plan Map

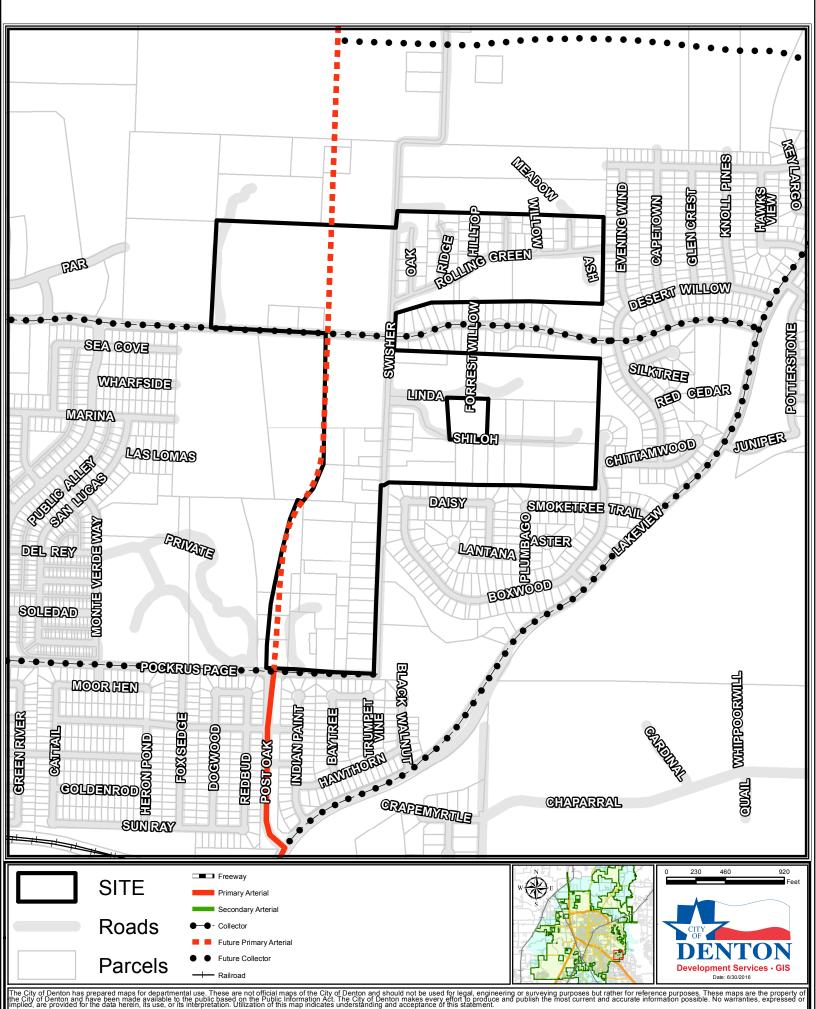
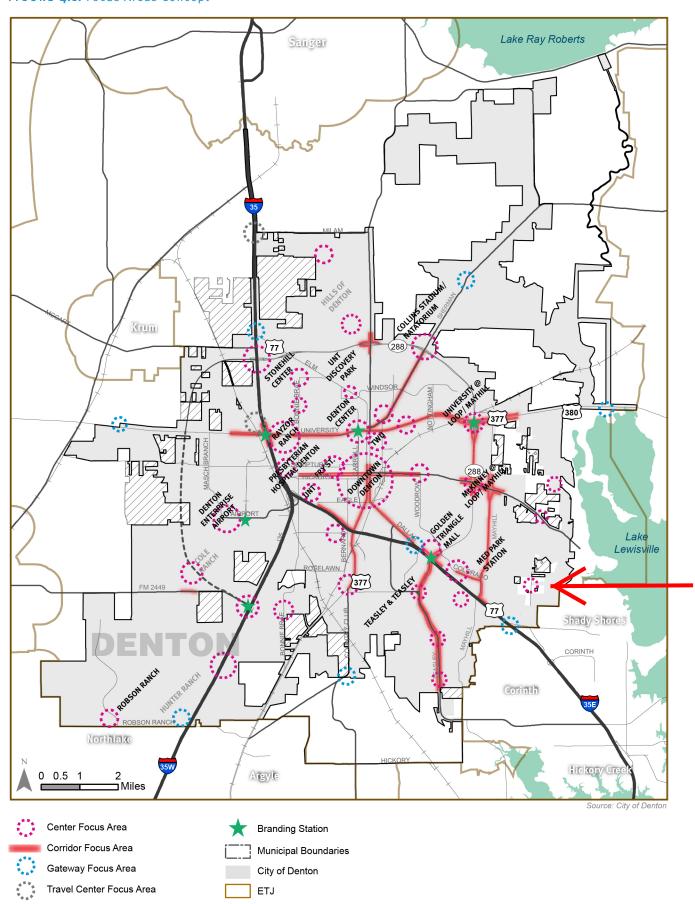
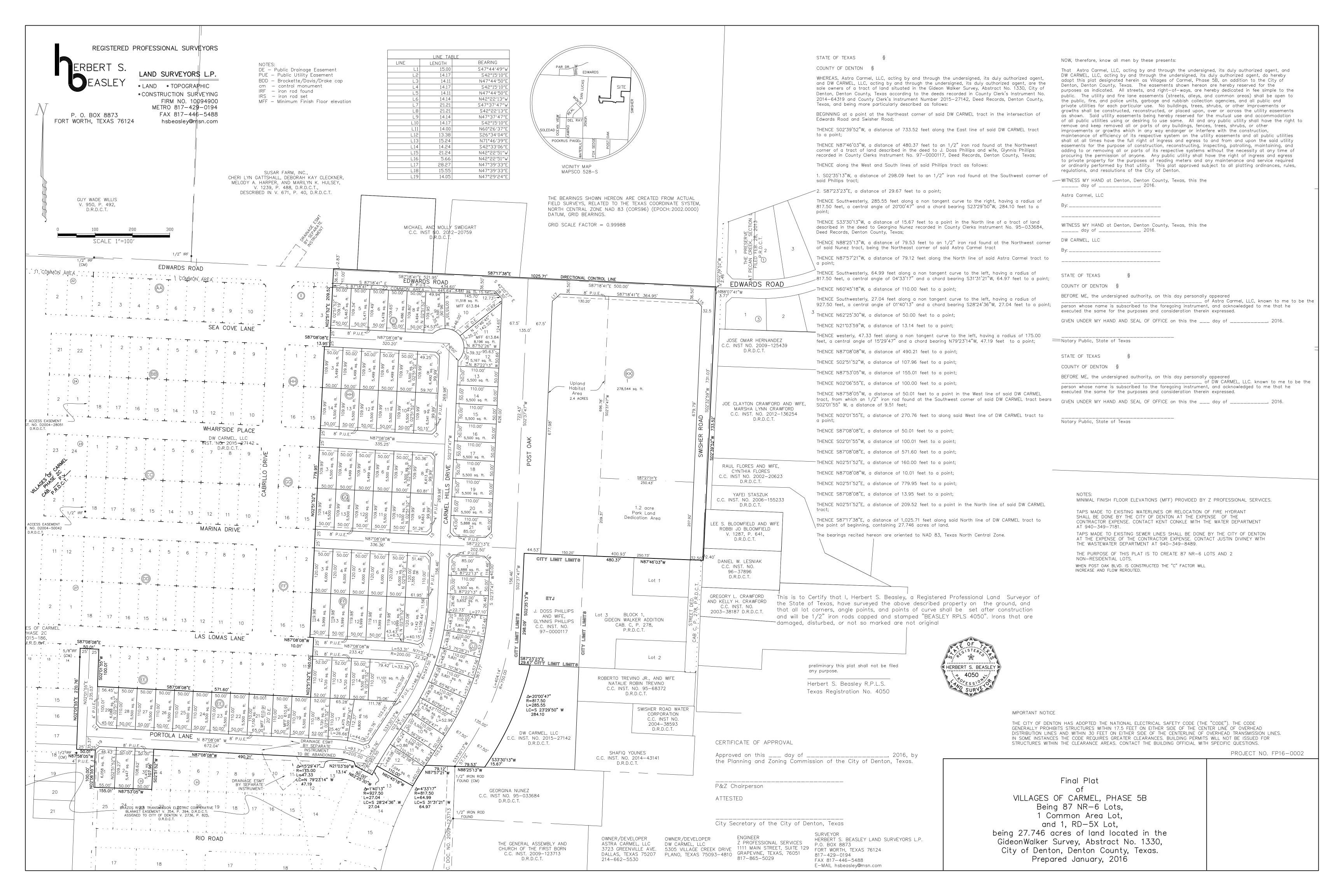




FIGURE 4.1: Focus Areas Concept





Neighborhood Residential 1 Permitted Uses

RESIDENTIAL:

P Agriculture, Single-family Dwellings, Community Homes for the Disabled

L(7) Livestock

L(1), SUP Accessory Dwelling Units

COMMERCIAL:

P Home Occupation, Outdoor Recreation

L(38) Temporary Uses

SUP Equestrian Facilities

INDUSTRIAL:

L(14) Veterinary Clinics

L(27) Gas Wells

L(37) Kennels

INSTITUTIONAL:

P Parks and Open Space, Churches

L(25) Basic Utilities

L(41) WECS (Free Standing Monopole Structure)

L(42) WECS (Building Mounted

P = Permitted, L(#) = Permitted with a Limitation, SUP = Specific Use Permit

LIMITATIONS:

L(1) – Subject to the following criteria:

- 1. The proposal must conform with the overall maximum lot coverage and setbacks requirements of the underlying zone.
- 2. The maximum number of accessory dwelling units shall not exceed one per lot.
- 3. The maximum gross habitable floor area (GHFA) of the accessory residential structure shall not exceed 50% of the GHFA of the primary residence on the lot, and shall not exceed 1,000 square feet GHFA unless the lot meets the requirements of L(1).5.
- 4. One additional parking space shall be provided that conforms to the off-street parking provisions of the DDC.
- 5. The maximum GHFA of the accessory residential structure shall not exceed 50% of the GHFA of the primary residence on the lot, where the lot size is equal to or greater than 10 acres in size. An SUP is not required for such an accessory residential structure where the lot size is equal to or greater than 10 acres.
- L(7) Limited to two animals on parcels one to three acres in size. Additional animals may be added at a rate of one per each acre over three acres.
- L(14) Uses are limited to no more than 10,000 square feet of gross floor area.
- L(25) If proposed use is within 200 feet of a residential zone, approval is subject to an SUP.
- L(27) Must comply with the provisions of Subchapter 22, Gas Well Drilling and Production
- L(37) Five acre minimum land area required and no more than 25 kennels per acre allowed, included indoor and outdoor runs. A natural buffer stil is required adjacent to any residential use.
- L(38) Must meet the requirements of Section 35.12.9.
- L(41) Lots where the proposed WECS will be located shall have a minimum lot area of two acres. A maximum of one WECS is permitted by right. Multiple WECS are permitted only with approval of an SUP.
- L(42) Building mounted WECS may not extend higher than 10 feet above where the WECS is mounted on the building. The height shall be measured from the base of the WECS where it is mounted on the building to the highest point of the arc of the blades' elevation. If the WECS does not use blades, then height is measured from the base of the WECS where it is mounted on the building to the highest point of the WECS.

Neighborhood Residential 4 Permitted Uses

RESIDENTIAL:

P Agriculture, Single-family Dwellings, Community Homes for the Disabled

L(1), SUP Accessory Dwelling Units

L(3) Duplexes

L(7) Livestock

SUP Attached Single-family Dwellings

COMMERCIAL:

P Home Occupation, Outdoor Recreation

L(38) Temporary Uses

INDUSTRIAL:

L(27), SUP Gas Wells

INSTITUTIONAL:

P Parks and Open Space, Churches

L(25) Basic Utilities

SUP Semi-Public Halls, Clubs, and Lodges, Adult or Child Day Care, Kindergarten, Elementary Schools, WECS

P = Permitted, L(#) = Permitted with a Limitation, SUP = Specific Use Permit

LIMITATIONS:

L(1) – Subject to the following criteria:

- 1. The proposal must conform with the overall maximum lot coverage and setbacks requirements of the underlying zone.
- 2. The maximum number of accessory dwelling units shall not exceed one per lot.
- 3. The maximum gross habitable floor area (GHFA) of the accessory residential structure shall not exceed 50% of the GHFA of the primary residence on the lot, and shall not exceed 1,000 square feet GHFA unless the lot meets the requirements of L(1).5.
- 4. One additional parking space shall be provided that conforms to the off-street parking provisions of the DDC.
- 5. The maximum GHFA of the accessory residential structure shall not exceed 50% of the GHFA of the primary residence on the lot, where the lot size is equal to or greater than 10 acres in size. An SUP is not required for such an accessory residential structure where the lot size is equal to or greater than 10 acres.
- L(3) In a subdivision of two acres or more, up to two units may be attached by a common wall if the lots which contain the attached structure do not abut the perimeter lot lines of a subdivision, the individual common wall units are on separate lots designed to be sold individually, and the comply with Subchapter 13. Additionally, units must have the appearance of a single-family residence from the street.
- L(7) Limited to two animals on parcels one to three acres in size. Additional animals may be added at a rate of one per each acre over three acres.
- L(25) If proposed use is within 200 feet of a residential zone, approval is subject to an SUP.
- L(27) Must comply with the provisions of Subchapter 22, Gas Well Drilling and Production
- L(38) Must meet the requirements of Section 35.12.9.

Neighborhood Residential Mixed Use (NRMU) Permitted Uses

RESIDENTIAL:

- P Dwellings Above Businesses, Live/Work Units, Community Homes for the Disabled
- L(7) Livestock
- L(40) Attached Single-Family Dwellings
- L(4), SUP Multi-Family Dwellings
 - SUP Group Homes
 - SUP Fraternity or Sorority House
 - SUP Dormitory

COMMERCIAL:

- P Home Occupation, Hotels, Bed & Breakfast, Laundry Facility
- L(17) Retail Sales and Service. Professional Services and Offices
- L(11) Restaurant or Private Club
- Administrative or Research Facilities, Broadcasting or Production Studio L(14)
- L(38) Temporary Uses
- SUP Drive-through Facility, Quick Vehicle Servicing, Outdoor Recreation

INDUSTRIAL:

- P Veterinary Clinics
- L(21) Bakeries
- L(27), SUP Gas Wells

INSTITUTIONAL:

- P Community Service, Parks and Open Space, Churches, Semi-Public Halls, Clubs, and Lodges, Adult or Child Day Care, Kindergarten, Elementary School, Middle School, Elderly Housing, Medical Centers
- L(25) Basic Utilities
- L(14) Business/Trade School
- SUP High School, WECS (Free-standing Monopole Support Structure), WECS (Building Mounted)

P = Permitted, L(#) = Permitted with a Limitation, SUP = Specific Use Permit

LIMITATIONS:

- L(4) Multi-Family is permitted only:
 - 1. With a Specific Use Permit (SUP),

 - As part of a Mixed-Use Development; or
 As part of a Master Plan Development, Existing; or
 - 4. If the development received zoning approval allowing multi-family use with one (1) year prior to the effective date of Ordinance No. 2005-224; or,
 - If allowed by a City Council approved neighborhood (small area) plan.
- L(7) Limited to two animals on parcels one to three acres in size. Additional animals may be added at a rate of one per each acre over three acres.
- L(11) Limited to sit down only, and no drive up service permitted. Limited to no more than one hundred (100) seats and no more than four thousand (4,000) square feet of restaurant area.
- L(14) Uses are limited to no more than ten thousand (10,000) square feet of gross floor area.
- L(17) Uses that exceed twenty-five thousand (25,000) square feet of gross floor area per use require approval of a SUP.
- L(21) Baking and Bottling areas not to exceed two thousand five-hundred (2,500) square feet. Sales on premise of products produced required in the same zone.
- L(25) If proposed use is within 200 feet of a residential zone, approval is subject to an SUP.
- L(27) Must comply with the provisions of Subchapter 22, Gas Well Drilling and Production
- L(38) Must meet the requirements of Section 35.12.9