



FOR OFFICIAL USE ONLY

Case No. 26-002City of Denton, Texas  
Ethics Complaint Form (§2-279)  
Updated: Jan. 2021

## ETHICS COMPLAINT FORM

## Your Full Name

Emmanuel Vargas

## Your Address

[REDACTED]

## City

Denton

## State

Texas

## Zip Code

76209

## Telephone Number

[REDACTED]

## Email Address – redacted if the Complaint Form is publicized

[REDACTED]

**Name of person accused of violating §§2-272 and/or 2-273 of the Ethics Ordinance.** If you are complaining about more than one individual, a separate Complaint form must be completed for each. The Complaint form may be photocopied if needed.

Jordan Villarreal

**Name the position or title of the person accused of violating §§2-272 and/or 2-273 of the Ethics Ordinance.**

City Concilmmember, District 1

**Please indicate which section(s) of the Ethics Ordinance you believe was violated.**

☐ Sec. 2-272 (a) Duty to Report  
☐ Sec. 2-272 (b) Financial Disclosures  
☐ Sec. 2-272 (c) Business Disclosures  
☐ Sec. 2-273 (a) Conflicts of Interest  
☐ Sec. 2-273 (b) Gifts  
☐ Sec. 2-273 (c) Outside Employment

☐ Sec. 2-273 (d) Representation of Others  
☐ Sec. 2-273 (e) Improper Influence  
☐ Sec. 2-273 (f) Misuse of Information  
☐ Sec. 2-273 (g) Abuse of Resources  
☒ Sec. 2-273 (h) Abuse of Position  
☐ Sec. 2-273 (i) Subsequent Work on Prior Projects

**Provide a statement of facts constituting the alleged violation and the dates on which, or period of time in which, the alleged violation occurred.** Only violation(s) listed under §§2-272 and/or 2-273 of the Ethics Ordinance will be considered for review. *This statement does not constitute the required affidavit, which must be attached to this complaint.*

See Attached



Provide detailed evidentiary facts supporting your allegations. Attach additional sheets, if necessary.

By affixing your signature below, you are affirming that you (1) have read the complaint and know its contents and (2) believe the alleged violations to be true.

Emmanuel Vargas

Your Full Name (Printed)

[Signature]  
Your Signature

7/30/2026  
Date

Subscribed and sworn to before me, this 30th day of July, 2026

Notary Stamp and Seal

Clarice Housden, a Notary Public in and for

Denton County, State of Texas.



Clarice Housden  
Notary Public

My commission expires: 6/25/2027

Official Use Only:

Date Received: 7/30/26

Accepted By:

[Signature]  
City Auditor

Acceptance Date: 8/3/26

Mail completed and notarized form to:

City Auditor  
215 E. McKinney St.  
Denton, Texas 76201

(940) 349-7228

[InternalAudit@CityofDenton.com](mailto:InternalAudit@CityofDenton.com)  
[www.cityofdenton.com](http://www.cityofdenton.com)

Subject: Formal Complaint Regarding the Conduct of Council Member Jordan V.

I am writing to file a formal complaint regarding the conduct of an individual who identified himself as Jordan V., a member of the Denton City Council. The events described below occurred on the evening of June 7 while I was out with a group of friends on Fry Street in Denton.

My friends and I were approached by a group of three individuals who asked to join us. Early in the conversation, Jordan repeatedly identified himself as a member of the Denton City Council and spoke at length about his position. He also purchased a pitcher of alcohol for our group, which was shared among six people.

As the evening continued, Jordan repeatedly referenced his role on the City Council while asking personal questions about our lives. I intentionally kept my responses brief because I felt uncomfortable with the direction of the conversation. My friends, however, were more open in speaking with him.

Later in the evening, I left the table briefly to accompany a friend to the restroom. While I was away, another friend texted me asking me to return because Jordan was making someone at the table uncomfortable. When I returned, I observed Jordan sitting extremely close to my friend, touching his arms, asking personal questions, and being really forward with him despite my friend's visible discomfort. It was clear that my friend wanted to leave, so we ended the evening shortly afterward.

Before we left, Jordan asked for my friend's Instagram account. Rather than allowing my friend to provide it himself, Jordan took my friend's phone, followed his own account as well as two other accounts, and then requested my friend's phone number, my friend was hesitant but didn't know what to do and provided it. He immediately sent himself a text message from my friend's phone.

While we were walking back to our car, I noticed my friend was visibly upset and on the verge of tears. He then told me what had happened while I was away. According to my friend, Jordan asked him, "What would you do if a member of the council offered you coke?" My friend responded that he would decline. Jordan then proceeded to ask him explicit sexual questions, including asking what sexual position he preferred and whether he was "a top or a bottom." My friend attempted to avoid engaging with these questions, but he felt extremely uncomfortable and intimidated by the interaction.

After hearing what had happened, I returned to the bar alone since we were just down the street and spoke directly with Jordan. I told him that his behavior was inappropriate and unbecoming of someone representing the City of Denton. I explained that his comments had made my friend feel uncomfortable and that his repeated references to his position on the City Council, combined with inappropriate discussions about drugs and sexually explicit questions, reflected poorly on the office he represented. I also requested that he delete my friend's phone number from his device. Jordan apologized, deleted the number in my presence, and I left.

I am submitting this complaint because I believe this conduct warrants review. Throughout the evening, Jordan repeatedly invoked his position as a member of the Denton City Council while engaging in behavior that I found unprofessional and inappropriate. His comments regarding illegal drugs, his repeated references to other council members allegedly using cocaine, and his sexually explicit questioning of my friend were deeply concerning. My friend was left distressed by the interaction and wishes to remain anonymous, a request that I respectfully ask be honored.

As a resident of Denton and an employee of the City, I was especially disturbed by this experience. Public officials are entrusted with representing our community professionally and ethically. Based on what I personally witnessed and what my friend reported immediately afterward, I believe Jordan's conduct fell far short of that standard.

I respectfully request that this complaint be reviewed and that appropriate action be taken. My hope is that this matter is addressed so that others do not experience similar conduct in the future. I am willing to cooperate with any investigation and provide any additional information or supporting documentation, including screenshots, if needed.

Thank you for your time and consideration.

2:29



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+1

Text Message • SMS  
Today 1:29 AM

Jordan Villarreal

Denton city council

If you did not expect this message from an unknown sender, it may be spam.

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